

## Message Text

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ACTION EUR-12

INFO OCT-01 EA-07 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

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P R 201208Z NOV 76

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC PRIORITY 525

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

DUDKDA/AMEMBASSY BUDAPEST 2775

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION NATO

AMCONSUL MUNICH

USLO PEKING

AMCONSUL HONG KONG

C O N F I D E N T I A L BUCHAREST 6880

E.O. 11652: GDS

TAGS: PFOR, RO, UR

SUBJECT: BREZHNEV TO ROMANIA FOR BILATERAL AND WARSAW  
PACT MEETINGS

1. SUMMARY: INDICATIONS ARE THAT ROMANIANS WILL GO ALL OUT TO ENSURE PROPERLY FESTIVE AND EFFUSIVE WELCOME FOR NOVEMBER 22-24 FIRST-EVER BREZHNEV BILATERAL VISIT HERE, WHICH WILL BE CULMINATION OF CURRENT ROMANIA-SOVIET RAPPROACHMENT. IN SPITE OF ANTICIPATED HOOPLA, PARTY SECRETARY ANDREI AND FORMIN MACOVESCU CLAIM COMMUNIQUE, NOW COMPLETED, CONTAINS NO SURPRISES AND IN FACT WILL REFLECT ALL MAJOR ROMANIAN PRINCIPLES. TRADITIONAL ROMANIAN BALANCING ACT, HOWEVER, IS STILL EVIDENT WITH CEUASESCU HAVING RECEIVED RABBI SCHINDLER AND 19 MEMBER DELEGATION OF CALIFORNIA MAYOR WITHIN LAST WEEK AND SCHEDULED TO SEE  
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SECRETARY RICHARDSON DURING HIS NOVEMBER 21-24 VISIT HERE.

ALTHOUGH ROMANIANS ARE PLAYING PCC MEETING AS "ROUTINE" WE WONDER HOW MUCH SOVIETS WILL TRY TO USE OCCASION TO RESURFACE EE SOLIDARITY IN AFTERMATH OF CECS/ECPC. END SUMMARY.

2. PREPARATIONS FOR BREZHNEV'S NOVEMBER 22-24 "FRIENDLY" VISIT HERE ARE EVIDENT IN AND AROUND BUCHAREST WITH SCAFFOLDING BEING ERECTED FOR HUGE WELCOME SIGNS, RENT-A-CROWD ALREADY RECEIVING INSTRUCTIONS ON WHERE TO ASSEMBLE, AND ARTICLES ON "TRADITIONAL" SOVIET-ROMANIAN FRIENDSHIP APPEARING IN PRESS AND MEDIA. HOWEVER, MEDIA PLAY IS STILL PRETTY MODERATE, ALTHOUGH IT HAS JUST BEGUN. IN CONTRAST TO GIEREK "FRIENDLY" VISIT, DIPLOMATIC CORPS INVITED TO AIRPORT CEREMONIES AT 1500 ON 22ND AND TO FESTIVE MEETING ON 24TH. WATCH-WORD FOR VISIT, ACCORDING TO A ROMANIAN SOURCE, WILL BE "SMILES, SMILES". AT PRESENT THERE ARE NO PLANS TO TRAVEL OUTSIDE OF BUCHAREST, ALTHOUGH THIS COULD CHANGE.

3. PARTY SECRETARY FOR INTERNATIONAL RELATIONS STEFAN ANDREI TOLD RABBI SCHINDLER NOVEMBER 17 THAT ONE MIGHT REGARD BREZHNEV VISIT AS DEMONSTRATION OF SUCCESS OF POLICIES WHICH GOR HAS PURSUED FOR SOME TEN YEARS, COMMENTING THAT IF RELATIONS WITH SOME OF IT NEIGHBORS HAD SOMETIMES NOT BEEN AS GOOD AS ROMANIA HAD WANTED, THIS HAD NOT BEEN FAULT OF GOR. AS HE HAS DONE PREVIOUSLY, ANDREI MAINTAINED THAT CURRENT IMPROVEMENT IN SOVIET-ROMANIAN RELATIONS DID NOT SIGNIFY ANY CHANGE IN BASIC GOR POLICY. AS PROOF, HE POINTED TO ROMANIAN TREATMENT OF MAO'S DEATH AND NOTED THAT HE WOULD BE VISITING CHINA NEXT MONTH. (COMMENT: VISIT WAS APPARENTLY PREVIOUSLY SCHEDULED, BUT PUT OFF FOLLOWING MAO'S DEATH). HE NOTED WHAT HE CALLED SIGNIFICANT DIVERGENCES IN STATEMENTS MADE RECENTLY BY SOVIET AND ROMANIAN REPRESENTATIVES TO PORTUGUESE COMMUNIST PARTY CONGRESS (SEPTTEL). ANDREI ALSO REMARKED THAT GOR'S MIDDLE EAST POLICY REMAINED THE SAME AND DISMISSED STORIES IN WESTERN PRESS ABOUT ROMANIAN NEED FOR ECONOMIC HELP FROM SOVIETS, CLAIMING NO DRAMATIC DEVELOPMENTS IN ROMANIAN-SOVIET TRADE HAD TAKEN PLACE.

4. SCINTEIA (NOVEMBER 19) PUBLISHED SUMMARY OF BREZHNEV-TITO COMMUNIQUE WHICH HIGHLIGHTED PASSAGES PLEDGING RESPECT FOR PRINCIPLES OF SOVEREIGNTY, INDEPENDENCE EQUALITY AND NON-INTERFERENCE,

AS WELL AS RESPECT FOR HISTORICAL AND NATIONAL PARTICULARITIES  
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AND RIGHT TO PURSUE DIFFERENT PATHS OF SOCIAL DEVELOPMENT, ALL POINTS WHICH GOR WOULD ALSO LIKE ENUNCIATED BY BREZHNEV HERE. TRADITIONAL ROMANIAN PRINCIPLES WERE FEATURED IN NOVEMBAF 20 SCINTEIA ARTICLE ON VISIT. IN CONTRAST TO EARLIER MOOD, YUGOSLAV EMBASSY APPEARS SOMEWHAT UNEASY OVER IMPENDING BREZHNEV VISIT AND WORRIED THAT ROMANIANS WILL BE HARD PRESSED TO AVOID CONCESSIONS SUCH AS RESURRECTION OF PLAN FOR WIDE-GAUGE RAILWAY LINK FROM BULGARIA TO USSR VIA ROMANIA AND INCREASED ROMANIAN

PARTICIPATION IN WP MANEUVERS. ROMANIAN MILITARY CONTACTS HERE HAVE VIGOROUSLY DENIED LATTER. ON FORMER POINT, BULGARIAN EMBOFF HERE HAS ADMITTED TO TAKING PART IN DISCUSSIONS CONCERNING POSSIBLE RAILWAY LINK, BUT CLAIMS IDEA NOW DISCARDED BECAUSE OF EXPENSE INVOLVED. INSTEAD PLANS NOW BEING WORKED OUT TO SHIP LOADED RAILWAY CARS BY SEA FROM ODESSA TO VARNA.

5. WP GATHERING LATER IN WEEK IS EXPECTED TO CONCENTRATE ON PREPARATIONS FOR 1977 BELGRADE CSCE MEETING AND DISARMAMENT, INCLUDING STALLED MBFR TALKS, AS WELL AS MORE GENERAL FOREIGN POLICY DISCUSSIONS. EAST GERMAN AMB HAS HINTED THAT SOVIETS MAY USE OCCASION TO SEND MESSAGE TO NEW US ADMINISTRATION. ROMANIAN PROPOSAL, ORIGINALLY MADE BY CEAUSESCU AT PCC 1974 WARSAW MEETING, FOR PERIODIC "CONSULTATIVE" MEETINGS OF WP FONMINS IS EXPECTED TO BE ADOPTED. ROMANIANS HERE INSIST THAT WP PCC IS ROUTINE GATHERING WHETHER SOVIETS CAN RESIST TEMPTATION TO USE OCCASION TO CALL FOR GREATER EE UNITY AND COHESION IN POST-CSCE/ECPC ERA. ANDREI HAD EARLIER TOLD AMB THAT US WOULD NOT BE "ATTACKED" AND HE TOLD SCHINDLER THAT PCC DOCUMENT WOULD BE GENERALLY CONSTRUCTIVE. ON MIDDLE EAST SPECIFICALLY, HE SAID IT WOULD REFLECT STANDARD ROMANIAN POSITIONS.

6. COMMENT: ANDREI HAS SAID ON SEVERAL OCCASIONS THAT "ROMANIA DOES NOT CHANGE ITS POLICIES AFTER EACH VISIT". IF WE WERE TO LOOK FOR SIGNIFICANT CHANGES AFTER THE VISIT WE WOULD CONCENTRATE ON SUCH AREAS AS ITVCREASED ECONOMIC INTEGRATION AND PARTICIPATION IN MANEUVERS. WE THINK ANDREI'S DICTUM IS A USEFUL ONE AND THEREFORE ARE WAITING TO SEE WHAT UNFOLDS AFTER NEXT WEEK.  
BARNES

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